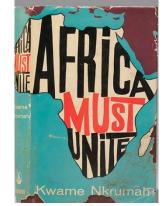


## AFCFTA NEGOTIATIONS & IMPLEMENTATION: STATE OF PLAY, KEY ISSUES & TIMELINES

Africa Kiiza PhD Fellow, Universität Hamburg

<u>africakiiza@gmail.com</u>

#### **AFRICAN UNITY: A HISTORY**



• 1950s: Quest for a united Africa, just after the independence of some countries resulted in the formation of various groupings.

#### Casablanca Group

- -Led by Kwame Nkrumah, favoured a politically united federation of African states immediately. Africa Must Unite Now!:
- -7 Countries: Algeria, Egypt, Ghana, Guinea, Libya, Mali & Morocco

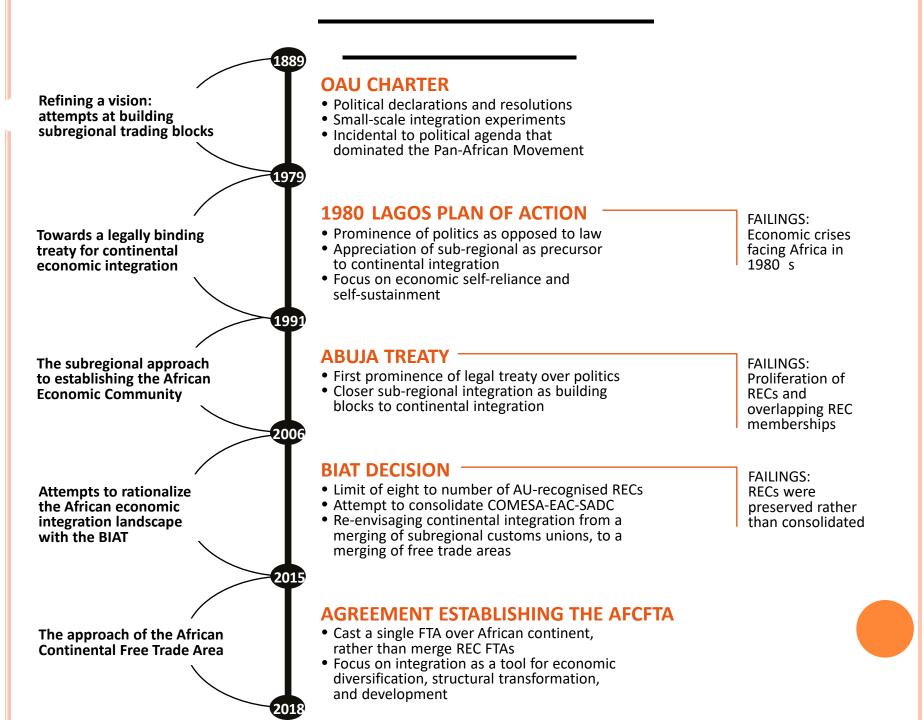
#### • Brazzaville Group:

- -Favoured close co-operation with the former metropole (prowestern) and the preservation of the state system bequeathed by the colonial era.
- -12 Countries: Cameroon, Congo-Brazzaville, Côte d'Ivoire, Benin, Gabon, Burkina Faso, Madagascar, Mauritania, Niger, the Central African Republic, Senegal and Chad.

#### HISTORY CONT..

- Monrovia Group: Led by Julius Nyerere of Tanzania,
- -Favored a loose alliance based on gradual economic cooperation.
- -12 Brazzaville Members+ Ethiopia, Liberia, Nigeria, Sierra Leone, Somalia, Togo, Tunisia and Congo (Kinshasa).





#### **ABOUT AFCFTA**

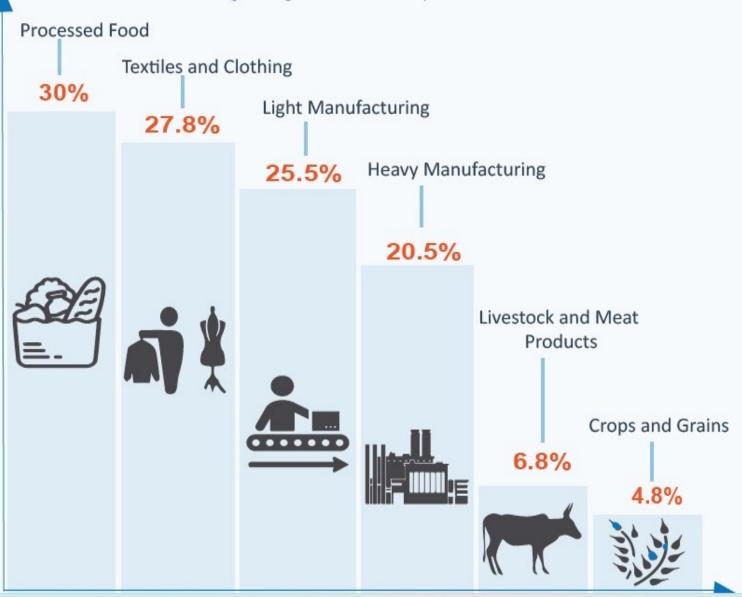
- Flagship project of the **African Union**'s Agenda 2063.
- Blueprint for attaining inclusive and sustainable development across the continent over the next 50 years.
- Creating a continental market for goods and services, with free movement of people and capital.
- Pave the way for establishment of an African Economic Community.
- Promoting the continent's industrialization and competitiveness by unlocking regional value chains that can enable Africa's meaningful integration into the global economy.

#### AFCFTA IN NUMBERS: <u>UNECA 2020</u>

- 1.2 Billion-Market/Africa's population.
- US\$ 3.4 trillion-Combined GDP.
- **52.3**%-potential boost to Intra-African Trade.
- 16% (USD 1.1 billion): Projected boost to Intra-EAC Trade.
- \$1 trillion: Growth of Manufacturing sector.
- USD 14.5 billion: Gains from Pharmaceutical sector. 70% of pharmaceiticals outside Africa.
- \$470 billion by 2035: increase in income
- **USD 1.1 billion**: intra-EAC trade potential
- 14 million- Jobs to be created
- **50 million** –Africans out of poverty

#### What sectors stand to benefit the most?

Percentage change in East African Exports to Africa



### AFCFTA IN NUMBERS CONT...(UNECA 2020)

- USD 1.8 billion -Welfare gains for EAC
- 2 million-New Jobs in EAC
- o USD 4.1 Bn-Revenue losses due to Liberalization.
- Cargo transported by vessels would increase from 58 million to 132 million tons with the implementation of AfCFTA.
- Comoros, Gabon, Gambia, Ghana, Madagascar, Mauritius, Mozambique, Namibia and Somalia will experience a surge in traffic through their ports by 2030 as a result of AfCFTA.

### SOTOCOL ON

### Issues and Negotiation Phases under AFCFTA

#### TRADE IN GOODS

**Annex 1** Schedules of Tariff Concessions

**Annex 2** Rules of Origin

Annex 3 Customs Cooperation and Mutual Administrative Assistance

**Annex 4** Trade Facilitation

**Annex 5** Non-Tariff Barriers

Annex 6 Technical Barriers to Trade

**Annex 7** Sanitary and Phytosanitary Measures

**Annex 8** Transit

**Annex 9** Trade Remedies

PROTOCOL ON **INVESTMENT**PROTOCOL ON **COMPETITION POLICY**PROTOCOL ON **INTELLECTUAL PROPERTY RIGHTS** 

Phase II Negotiations

#### TRADE IN SERVICES

PROTOCOL ON

- Schedules of Specific Commitments
- MFN Exemption
- Air Transport Services
- List of Priority Sectors
- Framework document on Regulatory Cooperation

### RULES AND PROCEDURES ON THE SETTLEMENT OF DISPUTES

ROTOCOL ON

Annex 1 Working Procedures of the Panel Annex 2 Expert Review

Annex 3 Code of Conduct for Arbitrators and Panelists

#### STATUS OF NEGOTIATIONS

- Phase 1 Negotiations launched on 15<sup>th</sup> June 2015; entered into force on 30<sup>th</sup> May 2019.
- As of July 2022, 54 AU Member States have signed the AfCFTA Agreement. ← Tweet
- Only Eritrea has yet to sign.



In terms of the academic discourse on ACFTA, #Eritrea's long-held stance is crystal-clear. First articulated at the 1994 OAU Summit, GOE's pragmatic position transcends abstract platitudes to focus on incremental/achievable results; i.e nurturing first the building blocs or RECs

#### CONT...

- 46 State Parties have deposited their instruments of ratification (recent being Comoros)
- Trading under AfCFTA framework commenced on 1st January 2021.
- State Parties encouraged to individually put in place National AfCFTA implementation Strategies.
- Regional Economic Communities designing the same strategies-EAC at consultation level.

#### TRADE IN GOODS

- The overarching aims of the agreement for goods are:
- (1) progressively eliminating tariffs;
- (2) progressively eliminating nontariff barriers;
- (3) enhancing the efficiency of customs, trade facilitation, and transit;
- (4) promoting cooperation on technical barriers to trade (TBTs) and sanitary and phytosanitary (SPS) measures;
- (5) developing and promoting regional and continental value chains; and
- (6) promoting socioeconomic development, diversification, and industrialization across Africa.

#### Architecture of the Protocol on Trade in Good

#### Part II: Non-Discrimination

Reaffirms that Most-Favoured Nation Treatment, National Treatment, and Special and Differential Treatment will apply.

#### Part III: Liberalization of Trade

Scopes out the coverage of the Protocol: import duties; schedules of tariff concessions; quantitative restrictions; export duties; non-tariff barriers; and rules of origin.

#### Part IV: Custom Cooperation, Trade Facilitation and Transit

Affirms that these matters will be governed by the respective Annexes (3, 4 and 8).

#### **Part V: Trade Remedies**

Affirms that these matters (anti-dumping, countervailing duties, and safeguards) will be governed by Annex 9.

#### Part VI: Product Standards and Regulations

Affirms that technical barriers to trade, as well as sanitary and phytosanitary measures, will be governed by the respective Annexes (6 and 7).

#### Part VII: Complementary Policies (SEZs; II; STEs)

Establishes that the Parties policies concerning special economic zones will be subject to regulations to be developed by the Council of Ministers; infant industry protection may also be subject to implementation guidelines to be adopted by the same body; and established transparency (notification) obligations in respect of state trading enterprises.

#### Part VIII: Exceptions

These comprise three: General, such as for health and public safety; Security; and Balance of Payments.

#### Part IX: Technical Assistance, Capacity Building and Cooperation

#### **Part X: Institutional Provisions**

These cover consultation and dispute settlement; Implementation, Monitoring and Evaluation; and amendment of the Protocol.

#### TARIFF LIBERALIZATION CONT..

Product	Level of	*		
Group	Ambition for		T D G	~
	all State	Non-LDCs	LDCs	Special Needs/G-7
	Parties			
Non-Sensitive	Not less than	5 years	10 years	10 years for 85%
Products	90% of tariff lines			of tariff lines.
	inies			15 years for
				additional 5
				percent of tariff
				lines (may be
				phased from year
				11 to year 15)
Sensitive	Not more than	10 years	13 years	13 years
Products	7% of tariff	Liberalization of	sensitive products	may commence in
	lines	year 6, or earlier	r for those State Pa	arties willing to do
		80.		
<b>Exclusion List</b>				
	• Not more than 3% of tariff lines8			

Exclusion list shall at maximum constitute 10% of the value of

imports from other African countries based on a 3-year reference

period (2014-2016 or 2015-2017).Subject to a review process after 5 years

#### CONT....

- Tariff liberalization under the Pact has been designed under three (3) parameters i.e. 90% (outright liberalization); 7% (progressive liberalization) and 3% (exclusion list).
- Tariffs on non-sensitive products are to be eliminated after five years (non-LDCs) or 10 years (LDCs).
- Tariffs on sensitive products to be eliminated after 10 years (non-LDCs) or 13 years (LDCs).

#### SENSITIVE & EXCLUDED PRODUCTS **CEMAC - SENSITIVE & EXCLUDED PRODUCTS**

#### Sensitive products: 408 tariff lines

- Phase-down period: 13 years.
- For the first 5 years the CET applies; liberalisation only starts in year 6.
- 58% of the products have a 30% tariff, 21% have a 20% tariff, 12% have a 10% tariff, and 10% have a 5% tariff.



beef, pork, lamb, goat meat & fresh chicken meat



malt extract, pasta, tapioca & prepared foods containing cereals



preserved sardines & anchovies



cotton pants. suits, ensembles. iackets & dresses







tea



plastic packaging



perfume



most goods & passenger vehicles



butter, processed cheese, gouda & cheddar



trunks & suitcases



skimmed & fullfat milk & cream

#### Excluded products: 175 tariff lines

#### products: 5% tariff

3 products: unsweetened low fat milk brown wheaten meal waste pharmaceuticals

#### products: 20% tariff

9 products: bovine carcasses other dried fish denatured ethyl alcohol Portland cement other hydraulic cement mastics aluminium doors guns for military use air pistols for military use

#### products with 10% & 30% tariffs

- 1. 61 products with a 10% tariff 2.102 products with a 30% tariff
  - products: 10% tariff

crude palm oil, unmanufactured tobacco & tobacco refuse, mica waste. slag & ash, chemical waste, recovered scrap paper, waste of man-made fibres, and air gun pellets

#### products: 30% tariff

buttermilk & yoghurt, apples, corn flour, margarine, refined sugar, sugar confectionery, chocolate, fruit juices, sparkling wine, cigars & cigarettes, soaps & surface agents, arms & ammunitions, and plated, corrugated flat-rolled steel



#### **EAC**

o 88% of goods tariff lines have been decided for the consolidated offer by the EAC to the AfCFTA e Secretariat.



#### **ECOWAS**

90%

of CET tariff lines to be liberalised

57%

Tariffs reduced to 5% after 10 years

CET: mostly 10% and 20% tariffs. 4 products (edible offal of fatty geese & duck) have a 35% tariff

#### Products included:

live animals
yarn
fabrics
cut flowers
assembled vehicles
fish

Out of the origines of the search of the original of the origi

**₩**43%

94 tariff lines are already duty-free Other: duty-free after 10 years CFT 5%

#### Products included:

vegetable seeds
citrus peel
grain seeds for sowing
malt extract
baby food preparations
ores and concentrates

### TRADE IN SERVICES OFFERS: 5 PRIORITY SECTORS FOR LIBERALIZATION

Priority Area	Specific categories/sectors
Financial services	All Insurance and Insurance related; Banking and other financial services.
Transport	Maritime; Internal waterway; Air Space; Rail; Road; Pipeline; Services auxiliary to transport.
Communication	Postal; Courier; Telecommunication; Audiovisual
Tourism	Hotels and Restaurants; Travel agencies and tour operators; Tourist guide services.
Professional services	Legal; Accounting; Taxation; Architectural; Engineering; Urban planning; Veterinary; Medical & Physiotherapies.

#### **AFCFTA IMPLEMENTATION STRATEGIES**

- Complement a broader development framework, regarding the trade policy environment of each State Party to the Agreement.
- Facilitating State Parties' efforts to 'localize' the AfCFTA,
- Help State Parties Assess their readiness to trade
- Help State Parties to identify the required policy adjustments (or enactment),
- Help implementation of AfCFTA in a coherent way with the AfCFTA objectives

#### AFCFTA IMPLEMENTATION STATUS CONT..

- July 2022, AfCFTA Council of Ministers flagged off the "AfCFTA Initiative on Guided Trade"
- Launched 7<sup>th</sup> October 2022







### The AfCFTA Initiative on Guided Trade

The idea behind the initiative is to gather countries among the 29 who have submitted their tariff schedules, who have expressed their interest in trading, to initiate trading with the guidance of the Secretariat. The key benefits will be to:

- Test the environmental, legal and trade policy basis for trade under the AfCFTA;
- Demonstrate that the AfCFTA is functioning
- Send an important political message to countries that are yet to submit their provisional schedules of tariff concessions in accordance with the agreed modalities
- Give hope to the continent that trading under the AfCFTA is achievable.

### We are ready to help you trade!





The AfCFTA Initiative on Guided Trade supports countries among the 29 who have submitted their tariff schedules, and expressed their interest in trading to initiate trading with the facilitation of the Secretariat.





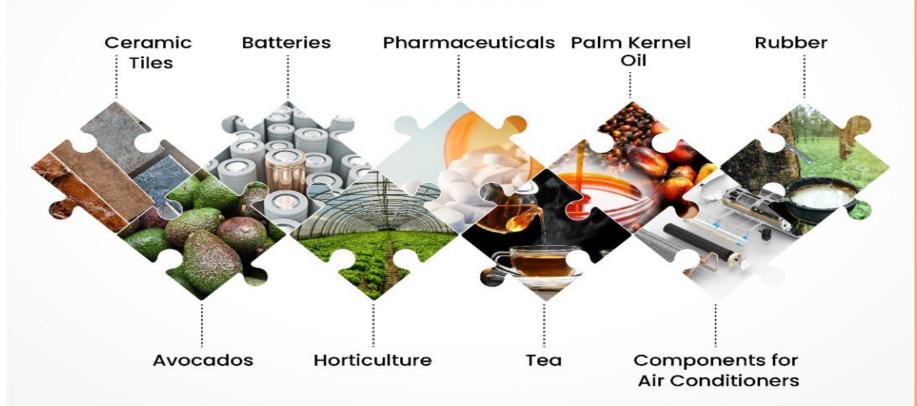


All other countries are welcome to come on board!





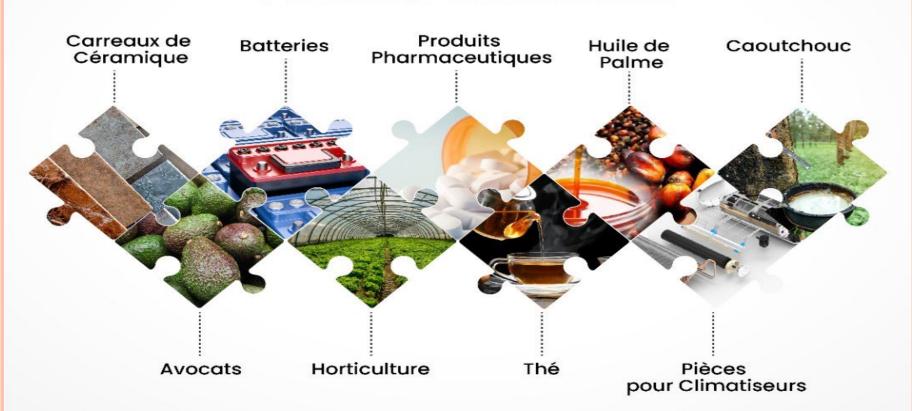
#### **Products**







#### **Produits Concernés**



### LAUNCH OF AFCFTA GUIDED TRADE INITIATIVE



### AFCFTA GUIDED TRADE INITIATIVE CONT..

• In 2023, the AfCFTA GTI will focus on Trade in Services in the five priority areas, ie. Tourism, transport, Business Services; Communication Services; Financial Services; Transport Services, and Tourism and Travel-related Services.

### AFCFTA AND THE "INTERNATIONAL COMMUNITY"



#### PHASE TWO NEGOTIATIONS

THE AFRICAN CONTINENTAL FREE TRADE AREA



#### Conclusion of Legal Scrubbing of 3 key Protocols

The Continent's Minister's of Justice finalised the legal scrubbing of the 3 protocols:



The Investment Protocol



Competition Protocol



Intellectual Property Protocol



These three groundbreaking Protocols will now be presented at the upcoming AU Summit on February 18 –19 in Addis Ababa, where Heads of States are expected to adopt them.

We are en route to One African Market.

LA ZONE DE LIBRE ÉCHANGE CONTINENTALE AFRICAINE



#### Conclusion du récurage légal des 3 protocoles clés

Les ministres de la justice du continent ont finalisé le toilettage juridique des 3 protocoles:



Le protocole sur l'investissement



le protocole sur la concurrence



le protocole sur la propriété intellectuelle



Ces 3 protocoles révolutionnaires seront présentés au sommet de l'U.A à venir organisé les **18 et 19 février à Addis Ababa** d'où les chefs d'états sont attendus de les adopter.

Nous sommes sur le chemin d'un marché unique.

#### CONT....

- E-Commerce (Scoping level)..NO Draft Text yet
- Women & Youth in Trade-Negotiations ongoing

#### LABOR MOVEMENT & AFCFTA

- □ Protocol Free Movement signed in 2018 (by some)
- □ Captures the commitment of AU Member States to establish mechanisms for the free movement of persons, capital, goods and services so as to promote integration of the African people, and facilitate intra-African trade, investment and mobility of labour.
- □ These freedoms shall be realized 'progressively', (Article 5), by first
- \* implementing the right of entry and abolition of visa requirements (phase 1),
- \* implementing the right of residence (phase 2) and
- \* finally implementing the right of establishment (phase 3).

#### PROTOCOL ON MOVEMENT OF PEOPLE

force

- 30 AU Members signed it since 2018
- Only FOUR (4) State Parties have ratified the Protocol on the Movement of People: Rwanda, Niger, São Tomé and Principe, and Mali.
- At least 15 ratifications are needed for this Protocol to enter into

CITATION "J'ai besoin de visa pour entrer dans presque 38 pays (du continent), ce qui signifie qu'un Américain a plus de facilités à circuler sur mon continent que moi-même" - Aliko Dangote, l'homme le plus riche d'Afrique.

### ARGUMENTS FOR LABOUR PROVISIONS IN FTAS

- If trade deals do not contain effective protections for workers' rights, they just make it easier for companies to locate themselves in countries where wages are lower and workers are less able to resist exploitation
- Helps halt a 'race to the bottom' in which national labour conditions are reduced in an attempt to lower production costs, expanding international trade and competition.
- To ensure a level playing field for fair global competition
- Restrict Countries using "Cheap Labor/lowest labour costs" as a competition tool....to attract trade & investments

### AFCFTA & LABOUR RIGHTS SPECIFIC FINDINGS

- Whereas the imminent dangers of AfCFTA on labour rights are profound, the current AfCFTA agreement and its related Annexes and Protocols (except draft INVESTMENT PROTOCOL) do not include any labour provisions nor make any reference to the globally recognized ILO decent work Agenda.
- One of the aspirations of AfCFTA is the creation of "a single market for goods, services, *facilitated* by movement of persons in order to deepen the economic integration of the African continent".
- Without strong Labour Rights protection/promotion provisions, this movement may be disadvantageous to workers.

#### CONT....

- Limited mainstreaming of labour rights/provisions in AfCFTA
- o No reference to ILO Decent work Agenda and labour rights: freedom of association and the effective recognition of the right to collective bargaining, the elimination of forced or compulsory labour, the abolition of child labour and the elimination of discrimination in respect of employment and occupation
- Limited or no involvement (consultation) of Trade Unions in the AfCFTA negotiations.
- Thus final AfCFTA is void of labour unions voice.

#### CONT.....

- Negotiations on Investment, E-Commerce, Intellectual property & competition policy protocols just began and it is not clear on the extent of their mainstreaming of labor rights.
- Enforcement of Labor rights left to Individual Partner States domestic regulations.
- Limited access to information: Negotiation texts and Timelines/schedules

### SPACE FOR ENGAGEMENT FOR TRADE UNIONS

#### **Continental Level**

- The Agreement will be reviewed in five years.
- Noting that most of the provisions of the protocols and in some events the protocols themselves are still to be developed, this means that trade unions have to be organized and start developing inputs on labour provisions to be incorporated in the protocols.

#### Regional Level

- Trade safeguard measures deals with the possibility of imposing suspension of preferential trade benefits on the reasons of economic or monetary constrains (balance of payments, integrity of financial system).
- Trade unions need to ensure that they are part of the AfCFTA Regional Implementation Committees.

#### **National Level**

- As has been highlighted before the effective implementation of the AfCFTA hinges on the work done at the national level. It is therefore imperative that trade unions get intensively involved at the national level.
- The National AfCFTA Implementation Committees. National AfCFTA entities with broad membership represents an opportunity for trade unions to enter the AfCFTA institutional structure

#### KEY ISSUES ON EACH

#### • Investment Protocol:

- Clear definition of Labour Rights in Preamble
- Performance requirements: *employ or source locally, transfer of technology and skills*
- Chapter on Investment and Labour
- Labour Rights enforcement mechanisms
- Exclusions for Public Services
- No special courts for foreign investors
- Establishment of Labor Attaches
- Mutual Recognition of Certificates, Diplomas and Skills

#### E-COMMERCE PROTOCOL CONT...

- Increase in precarious work Ratings systems, overbearing surveillance and formal job targets disempower workers at the expense of employers and buyers, because low ratings or missed targets, even when unmerited or unattainable, can have serious consequences, including sanctions and loss of employment
- Making Enforcement of Local Labour Laws more difficult: without a local presence of companies,
- Eroding (gig) Workers' Rights by Necessity: Many gig economy workers are already under heavy surveillance at work, and this is currently expanding to cover non-working hours as well.

#### E-COMMERCE

- Emerging issues in the digital workspace: Algorithmic bias, workplace surveillance, electronic union blacklisting
- Obligations for local presence of E-Commerce companies.
- Data Governance/regulation of cross-border data flows: – to protect workers, to protect personal data, to avoid market power abuses.

# Asanteni Merci Beaucoup Thank You